

SECRET
DEPARTMENT OF STATE
ASSISTANT SECRETARY

This document consists of 12 pages
No. 1 of 12 Copies, Series A

RM/R

FILE

B

October 26, 1959
hms

TO: The Secretary
THROUGH: S/S *SD*
FROM: EUR - Foy D. Kohler *FDK*
SUBJECT: Transmitting Schematic Comparison of Various Berlin Proposals

In order to make for ease of comparison, we have prepared the attached schematic presentations of various Berlin proposals. Tab A juxtaposes the Soviet and Western proposals made at Geneva on July 28, 1959. Tab B compares (in so far as this is possible considering that the British memorandum handed us on October 21 contains specific language on only two items) the U.S. draft declaration shown to the President and handed to Ambassador Caccia with the British suggestions for a possible new interim arrangement on Berlin.

My memorandum to you of October 23, 1959, also discusses the salient features of the latest American and British papers.

Attachments:

Tab A - Comparison of Soviet and Western Proposals
of July 28, 1959

Tab B - Comparison of Latest US and British Proposals

CC:

M
G
C
S/P - Mr. Owen
SOV - Mr. Davis
L/EUR - Mr. Kearney
S/AE - Mr. Sullivan
RA - Mr. Fessenden

EUR:GER:WH:Ellenbrand:all

SECRET

CLASSIFIED FILE

RM/R
20
Rev-460592
Cat

DECLASSIFIED	
NND 877418	
By <i>LV</i>	DATE 11/27/82

SECRET

Comparison of the Soviet and Western Proposals of July 28

USSR Proposal

Western Proposal

1. Duration and Rights

The participants in the Geneva Foreign Ministers Conference agree to implement the following measures of an interim nature for a period of one year and a half.

The arrangements to be for five years, after which, if there is no reunification, they can be reviewed by the Foreign Ministers Conference on request of any of the Four Governments. Arrangements are described as modifications in certain respects of "the existing situation and the agreements at present in force".

2. Armed Forces

US, UK and France will reduce West Berlin garrisons and correspondingly armaments to token contingents totaling not over 3,000 to 4,000 men.

US, UK and France to declare they intend to limit forces in Berlin to present combined total of about 11,000. They will discuss further reductions if developments permit.

3. Activities

US, UK and France will not allow West Berlin territory to be used for interference in internal affairs of other states or for any kind of subversive activities or hostile propaganda against the USSR, GDR or other socialist states.

Measures consistent with fundamental rights and liberties will be taken to avoid activities in Berlin which might disturb public order or seriously affect the rights and interests, or amount to interference in the internal affairs of others.

4. Access

Government of USSR will declare that for duration of agreement communications of West Berlin with outside world will be preserved in present form.

Free and unrestricted access to West Berlin by land, water and air for all persons, goods, and communications including those of Western forces in accordance with procedures in effect in April 1959. Freedom of movement between East and West Berlin will continue.

5. Atomic Weapons and Missile Installations

US, UK and France shall not locate nuclear weapons or rocket installations of any kind in West Berlin.

US, UK and France will declare their intention to continue not to locate atomic weapons or missile

DECLASSIFIED
By LV Date 11/27/82
NNB 877418

SECRET

-2-

6. Disputes Mechanism

A committee of representatives of US, UK, France and USSR will be set up within a month of date agreement enters into force to supervise and take measures implementing these arrangements.

All disputes about access will be raised and settled between the Four Governments, which will establish a quadripartite commission meeting in Berlin to examine such and seek solutions in the first instance. If necessary, the commission may consult German experts.

7. Role of the United Nations

None.

The Secretary General of the United Nations will be requested to have a representative and a staff in Berlin, who will have free access to all of the city for the purpose of reporting propaganda activities in conflict with the foregoing principles. The Four Governments will consult with the Secretary General on appropriate action to be taken on any such report.

8. Negotiations Between the Two German States

US, UK, France and USSR to announce they favor setting up an all-German committee of representatives of the two parts of Germany to consider a peace treaty with Germany and to work out measures on reunification of Germany and development of contacts. All decisions will be taken by agreement between the two sides. If no agreement reached within the all-German committee after the one and one-half year period, the states represented at the Geneva Conference will again negotiate on West Berlin.

SECRET

DECLASSIFIED
By *LV* 877418
NAIS, Date 11/17/89

SECRET

Comparison of the U.S. Draft Four Power Declaration and the British Memorandum of October 21, 1959

U.S. Draft Declaration

British Memorandum

1. Duration and Rights

The Four Powers agree following terms to be effective for three years, after which any of Four Powers entitled to propose change. In that event, they agree discussions to be resumed on basis that existing rights and responsibilities re Berlin and access are not affected or impaired.

Proposes acceptance of USSR statement that it does not intend to take unilateral action, purporting to end Western rights, at least until negotiations at the end of the period of interim agreement have broken down.

2. Armed Forces

Four Powers to note Soviet declaration that they do not intend to maintain forces in Berlin and declaration of US, UK and France that they will not increase forces in West Berlin above present level.

No specific proposal (British memorandum considers that no insuperable difficulty will be experienced in reaching agreement with Soviets on this point).

3. Activities

On reciprocal basis measures consistent with fundamental rights and liberties will be taken to avoid activities in Berlin which might disturb public order, or seriously affect the rights and interests, or amount to interference in, the internal affairs of others.

No specific proposal (British memorandum considers that no insuperable difficulty will be experienced in reaching agreement with Soviets on this point.)

4. Access

Access to West Berlin to be maintained in accordance with procedures now in effect.

No specific proposal (British memorandum considers that no insuperable difficulty will be experienced in reaching agreement with Soviets on this point.)

5. Atomic Weapons and Missile Installations

The Four Powers to declare that atomic weapons or missile installations will not be located in Berlin.

No specific proposal (British memorandum considers that no insuperable difficulty will be experienced in reaching agreement with Soviets on this point.)

SECRET

DECLASSIFIED
NNB 877418
By LV
NARS, Date 11/27/85

SECRET

-2-

6. Disputes Mechanism

Four Powers agree that disputes arising concerning their conduct pursuant to this declaration will be raised and settled among them.

A Four Power commission, to meet during period of the interim agreement, competent to discuss all aspects of German problem including a peace treaty and arrangements for extension of de facto contacts between the two parts of Germany. East and West Germans to participate, the West regarding them as experts, the Russians as representatives of two German states. The West to give undertaking, not necessarily expressly formulated, that the Four Power commission instruct the Germans to get together to try to reach agreed recommendations for submission to the commission.

SECRET

DECLASSIFIED	81766	11/27/85
By	LV	NAIS, Date